#### REPORTS ANALYSIS DIVISION REFERRAL

TO

#### OFFICE OF GENERAL COUNSEL

DATE:

October 26, 2016

ANALYST:

Quy Vuong

I. COMMITTEE:

Workers' Voice

C00484287

Elizabeth Shuler, Treasurer

815 16th Street NW Washington, DC 20006

II. RELEVANT STATUTE:

52 U.S.C. §30104(g) 11 CFR §104.4(b) and (c)

#### III. BACKGROUND:

#### Failure to Provide Supporting Schedules (Failure to File 48 and 24-Hour Reports)

Workers' Voice ("the Committee") failed to file four (4) 48-Hour Reports totaling \$27,106.62 to support one hundred and fifty-nine (159) independent expenditures disclosed on the 2014 October Quarterly Report made up to and including the 20th day before the 2014 General Election. In addition, the Committee failed to file nineteen (19) 24-Hour Reports totaling \$155,455.08 to support thirty-three (33) independent expenditures disclosed on the Amended 2014 30 Day Post-General Report, received January 31, 2015<sup>1</sup>, made after the 20th day, but more than 24 hours before the 2014 General Election (Attachment 2).

<sup>&</sup>lt;sup>1</sup> The Request For Additional Information referencing the Amended 2014 30 Day Post-General Report, received January 31, 2015, included thirty-nine (39) independent expenditures totaling \$170,499.14 in the original violation. However, one (1) independent expenditure totaling \$22.76 did not require a 24-Hour Report, one (1) independent expenditure totaling \$71.78 was inadvertently included in the original violation, and four (4) independent expenditures totaling \$14,949.52 were later classified by the Committee as having not met the definition of independent expenditures.

#### 2014 October Quarterly

On October 15, 2014, the Committee filed its 2014 October Quarterly Report covering the period from July 1, 2014 through September 30, 2014, which included a Schedule E (Itemized Independent Expenditures) disclosing seven hundred and twenty-seven (727) independent expenditures, totaling \$120,541.75, made in support of, or in opposition to, fourteen (14) federal candidates (Images 14978356505-14978356868).

On January 21, 2015, a Request for Additional Information (RFAI) was sent to the Committee referencing the 2014 October Quarterly Report. The RFAI noted the Committee may have failed to file one (1) or more 48-Hour Reports for the independent expenditures disclosed on Schedule E. A chart was included with the RFAI identifying one hundred and fifty-nine (159) independent expenditures, totaling \$27,106.62, for which a 48-Hour Report had not been filed (Images 15330072352-15330072360).

On January 28, 2015, the Committee filed an Amended 2014 October Quarterly Report which disclosed no changes on Schedule E from the previous amendment (Images 15950114653-15950115016).

On March 25, 2015, the Reports Analysis Division (RAD) Analyst called Kimberly Farrell, the PAC Administrator, to inform her that the Committee is being referred for additional action for a matter addressed in the RFAI referencing the 2014 October Quarterly Report. The Analyst told Ms. Farrell that the Committee could provide clarifying information regarding the matter for the public record. Ms. Farrell wanted to know which office would be handling the matter to which the Analyst responded that the appropriate office would contact the Committee once the referral moves forward (Attachment 3).

Subsequently on March 25, 2015, Ms. Farrell called the RAD Analyst to ask if the issue being referred for additional action involved multiple reports. The Analyst informed her that only the 2014 October Quarterly Report was being referred at this time. The Analyst noted that the Committee submitted an Amended 2014 October Quarterly Report, received January 28, 2015, but it did not appear to address the matter referenced in the RFAI. The Analyst again stated that the Committee has the opportunity to provide clarifying information regarding the matter for the public record (Attachment 3).

On April 1, 2015, Larry Gold, counsel to the Committee, along with Ms. Farrell called the RAD Analyst and stated that the Committee did not receive the email with the link to the RFAI referencing the 2014 October Quarterly Report. The Analyst informed Mr. Gold that there was no indication the email had not been successfully delivered. The Analyst confirmed with Ms. Farrell that the email address on the Committee's most recent Amended Statement of Organization, received March 27, 2012 was correct. Mr. Gold went on to state the Committee's Amended 2014 October Quarterly Report was not submitted in response to the RFAI because the Committee did not know it had received a RFAI. Therefore, Mr. Gold requested that the Committee be granted an extension to respond to the matter and that any potential referral be placed on hold until the Committee had time to respond. The Analyst told Mr. Gold the matter would be discussed with Management (Attachment 3).

Later on April 1, 2015, the RAD Analyst called Mr. Gold to notify him that after speaking with Management, an extension to respond to the RFAI could not be granted as there was no indication the email with the link to the RFAI had not been delivered to the Committee. Mr. Gold then informed the Analyst the Committee discovered a technical issue within the organization in which the email had been received, but not ultimately delivered to the intended recipient. The Analyst told Mr. Gold the Committee would have one week to provide any clarifying information regarding the matter for the public record. Mr. Gold stated he would consult with the Committee about what their course of action would be (Attachment 3).

On April 8, 2015, the Committee filed a Miscellaneous Electronic Submission (Form 99) in response to the RFAI referencing the 2014 October Quarterly Report. The Form 99 stated in full:

"We are responding to your letter dated January 21, 2015 regarding the Committee's 2014 October Quarterly Report. As we have explained to you by telephone, this letter inexplicably was electronically routed to a general "spam quarantine" destination of the email system of the organization that hosts the Committee email address that is listed on the Committee's Statement of Organization, and the Committee did not discover the letter until March 26. Accordingly, the Committee did not file its amended October Quarterly Report on January 28, 2015, in consideration of your letter.

We first respond with respect to the independent expenditures, totaling \$16,206.95, involving the following payees:

AFSCME Special Account
AFT Michigan General Fund
AFT Solidarity 527
Committee on Letter Carriers Political Education
Michigan Nurses Association General Account
National Air Traffic Controllers Association Political Action Committee (aka NATCA PAC)
Retail, Wholesale and Department Store Union International Treasury Account
UFCW International Union Working Families Advocacy Project
USW Works

Voices of the American Federation of Government Employees

All of the independent expenditures to these payees were "in-kind independent expenditures" that the Committee reported under an interpretation of 11 C.F.R, § 104.13(a)(12), which provides: "Except for items noted in 11 CFR 104.13(b)" "[?[c]contributions of stocks, bonds, art objects and other similar items to be liquidated" & "each in-kind contribution shall also be reported as an expenditure at the same usual or normal value and reported on the appropriate expenditure schedule, in accordance with 11 CFR 104.3(b)." This regulation, then, requires an offsetting disbursement entry on Form 3X for every in-kind contribution that a

committee receives during the same reporting period. However, the Committee's application of this regulation did not reflect that the Federal Election Commission ("Commission") has long maintained an interpretative rule that requires all inkind expenditures to be reported as a Line 21(b) operating expenditure.

That interpretative rule exists in several official Commission publications. The first is its Campaign Guide for Nonconnected Committees (2008). The Federal Election Campaign Act ("the Act") states that the Commission shall "prepare, publish, and furnish to all persons required to file reports and statements under this Act a manual recommending uniform methods of bookkeeping and reporting." 52 U.S.C. § 30111(a)(2). The Commission identifies its Campaign Guides as "compliance manuals for committees registered with the FEC." http://www.fec.gov/info/publications.shtml (emphasis added). And, the guide for nonconnected committees like Workers' Voice instructs:

[T]he value of the in-kind contribution [received] must be reported as an operating expenditure on Line 21(b) (in order to avoid inflating the cash-on-hand amount). 104.13(a)(2). If the in-kind contribution must be itemized on Schedule A, then it must also be itemized as an operating expenditure on Schedule B for operating expenditures. See the illustration at right.

Id. at 58 (footnote omitted). The Campaign Guide for Corporations and Labor Organizations, at p. 55, contain nearly identical instructional language, including the citation to § 104.13(a)(2). This, then, is an interpretative rule that binds the Commission unless and until the Commission changes it.

The second publication that establishes this interpretative rule is the instructions for Form 3X itself. The Act directs the Commission to "prescribe rules, regulations, and forms to carry out the provisions of this Act." 52 U.S.C. § 30111(a)(7) (emphasis added). The Form 3X instructions direct: "Each contribution in-kind must also be reported in the same manner as an operating expense on Schedule B and included in the total for 'Operating Expenditures." Instructions for Form 3X and Related Schedules, p. 10 (emphasis added); see also id. at 13 ("Contributions in-kind received by the committee which are itemized on Schedule A must also be itemized as an operating expenditure on Schedule B.") (emphases added).

That Workers' Voice did not actually rely upon the Commission's interpretative rule when it reported its in-kind expenditures in the October Quarterly Report does not matter; the Commission cannot enforce compliance with a reporting standard that did not then, and still does not, exist. Workers' Voice stands ready to amend its October Quarterly Report to list on Line 21(b) rather than Schedule E all of its in-kind expenditure transactions with the above-listed payees. Of course, the 48-hour reporting requirement did not apply to Line 21(b), so at most Workers' Voice reported its in-kind expenditures on the wrong reporting schedule of its October Quarterly Report.

Even if for some reason the Commission's interpretative rule were invalid- and there is no reason why it would be- and for some further reason these in-kind expenditures were required to be reported on Schedule E within 48 hours of the dissemination of the particular communication, this did not always occur during September 2014, the for two reasons.

First, Workers' Voice relied heavily upon in-kind contributions of third-party-paid personnel in order to carry out its activities, and those kinds of in-kind contributions account for all or virtually all of the amounts that Workers' Voice correspondingly reported as in-kind expenditures to the payees above. Workers' Voice established an elaborate accounting system in order to timely record the nature, timing and value of these contributions and their use in its activities. Nonetheless, some of this information was not received by Workers' Voice from its in-kind contributors or otherwise in time for Workers' Voice to report it on a 48-hour report.

Second, Workers' Voice's vendor's accounting entry system for generating 48-hour reports for a particular election did not produce a listing on the reports of some expenditure that preceded the attainment of the \$10,000 reporting threshold; instead, the report listed only the expenditures that crossed the threshold.

Your letter secondly refers to a total of \$9,899.67 in monetary independent expenditures to four different payees.

With respect to payee Mosaic, which produced flyers that were distributed by canvassers, most of the \$7,612.50 of entries that your letter lists reflect late reporting due to the vendor technical flaw described above. Other of the late-reported expenditures resulted from an inadvertent error of not internally registering the federal portion of a combined federal/nonfederal flyer. Other of the late-reported expenditures resulted from misattribution to a committee of U.S. Senate candidate Gary Peters that did not pertain to his Senate candidacy. However, \$990.00 of Mosaic independent expenditures were timely reported but, due to a different vendor system flaw, the Schedule E entries for "Date of Public Distribution/Dissemination" and "Date of Disbursement or Obligation" were reversed, which resulted in an entry that appeared to be late but in fact was not. Workers' Voice will amend the report accordingly.

The CO AFL-CIO payee entry of \$480.00 is a late-reported expenditure that resulted from the vendor system flaw concerning the thresholds, described above. The AFL-CIO payee entries totaling \$226.20 reflect late-reported expenditures that appear to have resulted from the same problem. The EGT Printing Solutions, LLC payee entry for \$1,580.97 reflects a late-reported expenditure that appears to have resulted from the misattribution concerning the multiple Gary Peters committees, described above.

In light of the above, we respectfully submit that no further action should be taken with respect to any of these matters" (Images 15970332894-15970332895).

#### 2014 30 Day Post-General Report

On December 4, 2014, the Committee filed its 2014 30 Day Post-General Report covering the period from October 16, 2014 through November 24, 2014, which included a Schedule E (Itemized Independent Expenditures) disclosing one thousand, one hundred and fifty-eight (1,158) independent expenditures totaling \$1,556,170.88, made in support of, or in opposition to, seventeen (17) federal candidates (Images 14952999969-14953000547).

On January 31, 2015, the Committee filed an Amended 2014 30 Day Post-General Report, which included a Schedule E disclosing one thousand, one hundred and fifty-nine (1,159) independent expenditures totaling \$1,556,550.38, made in support of, or opposition to, seventeen (17) federal candidates (Images 15950578809-15950579388).

On April 15, 2015, a Request for Additional Information (RFAI) was sent to the Committee referencing the Amended 2014 30 Day Post-General Report, received January 31, 2015. Among other issues, the RFAI noted the Committee may have failed to file one (1) or more 24-Hour Report(s) for the independent expenditures disclosed on Schedule E. A chart was included with the RFAI identifying thirty-nine (39) independent expenditures, totaling \$170,499.14, for which a 24-Hour Report had not been filed (Images 15330080612-15330080616).

On May 20, 2015, the Committee filed a Miscellaneous Electronic Submission ("Form 99") in response to the RFAI referencing the Amended 2014 30 Day Post-General Report, received January 31, 2015, which stated in full:

"We are responding to your letter dated April 15, 2015 regarding Workers' Voice's ("the Committee's") 2014 Amended 30-Day Post-General Report ("Post-General Report").

We first address certain payments made to New Partners Consulting, Inc. ("New Partners") that you list in your letter as either costs that the Committee failed to disclose in a 24-Hour Report or that the Committee failed to itemize on its Post-General Report after reporting on a 24-Hour Report. These costs relate to digital advertisements the Committee engaged New Partners to design and place. As we will explain in greater detail below, the vast majority of these costs should not have been reported by the Committee as independent expenditures, as the ads did not contain express advocacy; reports that were not required cannot be filed late. Additionally, due to the unique nature of digital advertising, the Committee was dependent on its vendor to timely provide cost information, and information about the independent expenditure advertisements was not provided in time to timely disclose them.

Your letter identifies payments made to New Partners on October 28, 29, 30, and 31 for ads concerning candidate Mitch McConnell that the Committee disclosed in its Post-General Report but did not disclose on a 24-Hour Report. The costs for these four days of ads total \$14,949.52. These costs were for a series of five digital ads addressing Senator McConnell's connection to various issues and special interests. Upon review, these ads did not constitute independent expenditures, since they did not contain express advocacy against Senator McConnell as a candidate for reelection. The Committee inadvertently reported these online ads as independent expenditures in its Post-General Report. We will amend that Report accordingly. For this reason no 24-Hour Reports were due and no further action should be taken by the Commission regarding these payments.

Your letter also identifies two payments to New Partners for ads concerning candidate Mark Begich that the Committee respectively disclosed on an October 25 and October 30 24-Hour Report that were not itemized on Schedule E of the Post-General Report. These payments total \$,4393.75. These ads were inadvertently reported as independent expenditures. In fact, these were get-out-the-vote advertisements that encouraged voters to use Alaska's online voting option and did not refer to any candidate. Prior to filing the Post-General Report, these ads were reviewed and the Committee realized that they were not independent expenditures, so they were not itemized on the Post-General Report. The Committee is ready to amend the 24-Hour Reports to remove these two reported payments, if requested to do so. But the Commission should take no further action otherwise regarding these payments.

Lastly on digital ads, your letter lists payments to New Partners for ads in support of Begich during October 25-31. These payments total \$571.39. To understand why the Committee did not timely report these costs on 24-Hour Reports, it is important to understand how costs are calculated for digital ads.

The cost calculation for these digital ads - critical to assembling and timely filing an independent expenditure report- differs markedly from broadcast ads. The cost of broadcast ads is known at the time an ad buy is made, making it predictable and easy to report in short time frames. The digital ad costs here (which are typical of digital ads overall) did not work the same way. Digital ads run 24 hours a day, and the costs of those ads accrue as they are clicked on by viewers. The cost per click constantly fluctuates, and is determined by an on-going auction/bid process. It is therefore impossible to know a digital ad's cost for a day until after that day has ended.

The Committee contracted with New Partners to help develop and place digital ads. The vendor agreed to supply the Committee with the daily cost amounts for these ads, and the Committee was reliant on the vendor to supply this data as it had no independent access to the information. Unfortunately, the vendor untimely provided the Committee with the costs for the ads listed in your letter. The Committee reported these amounts promptly after the information was available.

As these amounts are relatively low, and as the Committee's pre-election reports had already made the public aware of its support for Begich, we ask that no further action we [sic] taken on this matter.

Your letter further lists a number of payments to Mosaic as payments that should have been reported on a 24-Hour Report. One of these payments, \$270 listed as disseminated on October 19 in support of Joe Garcia, in fact was timely reported. The distribution date for this entry was October 16, and it was reported on a 24-Hour Report on October 17. Unfortunately, due to a vendor reporting system flaw, the Schedule E entries for "Date of Public Distribution/Dissemination" and "Date of Disbursement or Obligation" were reversed, which resulted in an entry that appeared to be late but in fact was not. The Committee will amend the 24-Hour Report accordingly if requested to do so, but we respectfully submit that this explanation should suffice.

The remaining Mosaic payments listed in your letter (\$270 for Garcia on October 19; \$270 for McConnell on October 13; \$270 for Alison Lundergan Grimes on October 13; \$48 for Grimes on October 27; and \$1,500 for Grimes on October 27) relate to flier production costs. These late-reported entries were due to Mosaic untimely invoicing the Committee for several fliers that Mosaic produced for the Committee. Mosaic caught this oversight and contacted the Committee a few days before the Post-General Report was due. The Committee, of course, did include them in its Post-General Report. The late receipt of these flier costs also affected two additional entries in your letter - one for Mack-Sumner Communications on October 31 and another for Florida AFL-CIO General Fund on November 2. Both independent expenditures supported candidate Joe Garcia. Had the costs been timely received by the Committee, the Committee's expenditures in this election would have surpassed the \$1,000 threshold for a 24-Hour Report, and the Committee would have properly and timely reported these costs. However, since the Committee was not timely invoiced for the Garcia fliers, the Committee did not know that the \$1,000 threshold had been reached and that it was obligated to file 24-Hour Reports.

Like the late reported digital ads, the amounts above are relatively modest. Additionally, a number of these expenditures pertain to vendors as to which many other substantial Committee expenditures were timely reported, and their omission from 24-Hour Reports did not result in any significant lack of notice to the public as to which candidates the Committee was supporting or opposing, and to what financial degree. Accordingly, the Commission should take no further action regarding these payments.

Your letter lists a number of entries for payees AFSCME Florida Special Account and AFSCME for Michigan. All of the independent expenditures to these payees were "in-kind independent expenditures" that the Committee reported under an interpretation of 11 C.F.R. § 104.13(a)(12), which provides: "Except for items noted in 11 CFR 104.13(b)"? [?[c]contributions of stocks, bonds, art objects and

other similar items to be liquidated" & "each in-kind contribution shall also be reported as an expenditure at the same usual or normal value and reported on the appropriate expenditure schedule, in accordance with 11 CFR 104.3(b)." This regulation, then, requires an offsetting disbursement entry on Form 3X for every in-kind contribution that a committee receives during the same reporting period. However, the Committee's application of this regulation did not reflect that the Federal Election Commission ("Commission") has long maintained an interpretative rule that requires all in-kind expenditures to be reported as a Line 21(b) operating expenditure.

That interpretative rule exists in several official Commission publications. The first is its Campaign Guide for Nonconnected Committees (2008). The Federal Election Campaign Act ("the Act") states that the Commission shall "prepare, publish, and furnish to all persons required to file reports and statements under this Act a manual recommending uniform methods of bookkeeping and reporting." 52 U.S.C. § 30111(a)(2). The Commission identifies its Campaign Guides as "compliance manuals for committees registered with the FEC." http://www.fec.gov/info/publications.shtml (emphasis added). And, the guide for nonconnected committees like the Committee instructs:

[T]he value of the in-kind contribution [received] must be reported as an operating expenditure on Line 21(b) (in order to avoid inflating the cash-on-hand amount). 104.13(a)(2). If the in-kind contribution must be itemized on Schedule A, then it must also be itemized as an operating expenditure on Schedule B for operating expenditures. See the illustration at right.

Id. at 58 (footnote omitted). The Campaign Guide for Corporations and Labor Organizations, at p. 55, contain nearly identical instructional language, including the citation to § 104.13(a)(2).

The second kind of publication that establishes this interpretative rule is the instructions for Form 3X itself. The Act directs the Commission to "prescribe rules, regulations, and forms to carry out the provisions of this Act." 52 U.S.C. § 30111(a)(7) (emphasis added). The Form 3X instructions direct: "Each contribution in-kind must also be reported in the same manner as an operating expense on Schedule B and included in the total for "Operating Expenditures."" Instructions for Form 3X and Related Schedules, p. 10 (emphasis added); see also id. at 13 ("Contributions in-kind received by the committee which are itemized on Schedule A must also be itemized as an operating expenditure on Schedule B.") (emphases added).

This, then, is an interpretative rule that binds the Commission unless and until the Commission changes it. That the Committee did not actually rely upon the Commission's interpretative rule when it reported its in-kind expenditures in the Post-General Report does not matter; the Commission cannot enforce compliance with a reporting standard that did not then, and still does not, exist. The

Committee stands ready to amend its Post-General Report to list on Line 21(b) rather than Schedule E all of its in-kind expenditure transactions with the above-referenced payees. Of course, the 24-hour reporting requirement did not apply to Line 21(b), so at most the Committee reported its in-kind expenditures on the wrong reporting schedule of its Post-General Report.

Even if for some reason the Commission's interpretative rule were invalid - and there is no reason why it would be - and for some further reason these in-kind expenditures were required to be reported on Schedule E within 24 hours of the dissemination of the particular communication, still no further action should be taken on these expenditures, for two reasons. First, they are extremely small amounts, totaling a mere \$393.33 for 16 expenditures. Additionally, the Committee relied heavily upon in-kind contributions of third-party-paid personnel in order to carry out its activities, and those kinds of in-kind contributions account for all or virtually all of the amounts that the Committee correspondingly reported as in-kind expenditures to the payees above. The Committee established an elaborate accounting system in order to timely record the nature, timing and value of these contributions and their use in its activities. Nonetheless, some of this information was not received by the Committee from its in-kind contributors or otherwise in time for the Committee to report it on a 24-Hour Report.

Your letter also lists one expenditure to payee AFL-CIO on October 22 for \$71.78 that was self-evidently timely reported on a 24-Hour Report filed on October 23. We request that you clarify what facts and analysis led to this expenditure appearing in your letter. In order that we may have a fair opportunity to address any such facts or analysis, we request that you provide any clarification to us before any further action is taken. Lastly, the remaining expenditures in your letter relate to vendors Wildfire Contact, LLC (\$37,537.64 and \$63,792.00) and Bynum Thompson Ryer (\$50,000.00). These expenditures were for telephone calls in support of candidate Bruce Braley.

The Committee made the decision to pay for these calls just before the general election date, the Committee's busiest time of the election cycle. Due to an unfortunate internal miscommunication between the Committee's political and compliance staff, this decision and the pertinent invoices for these expenditures were not timely communicated to the Committee's compliance staff, resulting in late reporting, as we acknowledge. This oversight was inadvertent and unintentional; it was not done purposely, knowingly, or with any intent to avoid the Committee's reporting obligations.

In light of the above, we respectfully submit that no further action should be taken with respect to any of these matters" (Images 15971082106-15971082109).

On May 22, 2015, the Committee filed an Amended 2014 30 Day Post-General Report, which included a Schedule E disclosing one thousand, one hundred and fifty-five (1,155)

independent expenditures totaling \$1,541,600.86, made in support of, or opposition to, seventeen (17) federal candidates (Images 15971084843-15971085420).

On August 29, 2016, the Analyst left a message for Mr. Gold requesting a return call to discuss an outstanding issue (Attachment 3).

Subsequently on August 29, 2016, Mr. Gold returned the Analyst's call. The Analyst informed him that the Committee was being referred for additional action for the missing 48-Hour Reports detailed in the Request For Additional Information referencing the 2014 October Quarterly Report as well as the missing 24-Hour Reports detailed in the Request For Additional Information referencing the 2014 30 Day Post-General Report (Attachment 3).

To date, no further communication has been received from the Committee regarding these matters.

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		End Cash									\$2,257,986	\$1,717,593	\$1,457,358	\$1,457,418	\$3,941,635	\$3,941,635	\$2,650,	\$2,650,019	\$3,188,419	\$3,180,634	\$293,202	\$300,047	\$300,047	\$227,774							
	DC 20006 Eding Exemples Oliveted Vehice	Disb	•	•	•	٠	-		-		\$1,723,521	\$1,912,745	\$324,384	\$324,324	\$739,185	\$739,185	\$6,158,018	\$6,158,018	\$2,331,631	\$2,336,440	\$7,079,122	\$7,066,389	\$7,066,389	\$73,332	-	•	•	•	•	•	-
	VASHINGTON,	Recpts	•		•		•				\$3,804,748	\$1,372,351	\$64,149	\$64,149	\$3,223,401	\$3,223,401	\$4,866,402	\$4,866,402	\$2,870,031	\$2,867,056	\$4,183,904	\$4,185,802	\$4,185,802	\$1,060	•		•	•	•	•	•
	RKERS' VOICE STREET, NW, W	Begin Cash	•		-		•		•		\$176,760	\$2,257,986	\$1,717,593	\$1,717,593	\$1,457,418	\$1,457,418	\$3,941,635	\$3,941,635	\$2,650,019	\$2,650,019	\$3,188,419	\$3,180,634	\$3,180,634	\$300,047	•	•	•	•	<b>,</b>		•
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Totals				\$21,875,314	\$21,707,618		

Missing 48-Hour Reports
2014 General Election, Colorado Senate

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
CO AFL-CIO	8/21/14	\$480.00	Mark E Udall	2014 General
AFL-CIO	9/2/14	\$3.58	Cory Gardner	2014 General
Voices of the American Federation of Government Employees	9/2/14	\$174.88	Cory Gardner	2014 General
AFL-CIO	9/3/14	\$0.90	Cory Gardner	2014 General
Voices of the American Federation of Government Employees	9/3/14	\$87.44	Cory Gardner	2014 General
Voices of the American Federation of Government Employees	9/4/14	\$58.29	Mark E Udall	2014 General
AFL-CIO	. 9/5/14	\$0.60	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/5/14	\$29.15	Mark E Udall	2014 General
AFL-CIO	9/6/14	\$5.37	Mark E Udall	2014 General
National Air Traffic Controllers Association Political Action Committee (aka NATCA PAC)	. 9/6/14	\$42.31	Mark E Udall	2014 General
AFT Solidarity 527	9/6/14	\$46.67	Mark E Udall	2014 General
Colorado AFL-CIO L2K	9/6/14	\$263.63	Mark E Udall	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
Voices of the American Federation of Government Employees	9/6/14	\$276.64	Mark E Udall	2014 General
AFL-CIO	9/7/14	\$2.98	Mark E Udall	2014 General
AFL-CIO	9/7/14	\$2.98	Mark E Udall	2014 General
AFT Solidarity 527	9/7/14	\$23.33	Mark E Udall	2014 General
AFT Solidarity 527	9/7/14	\$23.33	Mark E Udall	2014 General
Colorado AFL-CIO L2K	9/7/14	\$214.08	Mark E Udall	2014 General
Colorado AFL-CIO L2K	9/7/14	\$214.08	Mark E Udall	2014 General
AFL-CIO	9/9/14	\$0.60	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/9/14	\$58.29	Mark E Udall	2014 General
AFT Solidarity 527	9/10/14	\$46.67	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/10/14	\$58.29	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/11/14	\$58.29	Mark E Udall	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
Mosaic	9/11/14	\$900.00	Mark E Udall	2014 General
AFL-CIO	9/12/14	\$3.58	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/12/14	\$106.34	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/13/14	\$4.10	Cory Gardner	2014 General
AFL-CIO	9/13/14	\$4.78	Mark E Udall	2014 General
USW Works	9/13/14	\$151.99	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/13/14	\$216.00	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/13/14	\$257.28	Mark E Udall	2014 General
Colorado AFL-CIO L2K	9/13/14	\$258.32	Mark E Udall	2014 General
AFL-CIO	9/14/14	\$1.79	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/14/14	\$3.19	Cory Gardner	2014 General
Voices of the American Federation of Government Employees	9/14/14	\$77.19	Mark E Udall	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
Voices of the American Federation of Government Employees	9/14/14	\$91.07	Mark E Udall	2014 General
USW Works	9/14/14	\$95.80	Mark E Udall	2014 General
Colorado AFL-CIO L2K	9/14/14	\$150.93	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/15/14	\$3.00	Cory Gardner	2014 General
AFL-CIO	9/15/14	\$4.17	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/15/14	\$77.19	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/15/14	\$91.66	Mark E Udall	2014 General
USW Works	9/15/14	\$195.23	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/16/14	\$2.90	Cory Gardner	2014 General
Mosaic	9/16/14	\$90.00	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/16/14	\$91.69	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/17/14	\$2.61	Cory Gardner	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
AFL-CIO	9/17/14	\$21.68	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/17/14	\$52.31	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/17/14	\$58.29	Mark E Udall	2014 General
USW Works	9/17/14	\$131.47	Mark E Udall	2014 General
Committee on Letter Carriers Political Education	9/17/14	\$1,837.44	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/18/14	\$2.15	Cory Gardner	2014 General
AFL-CIO	9/18/14	\$6.12	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/18/14	\$45.18	Mark E Udall	2014 General
AFT Solidarity 527	9/18/14	\$46.67	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/18/14	\$51.66	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/18/14	\$58.29	Mark E Udall	2014 General
USW Works	9/18/14	\$238.47	Mark E Udall	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
Committee on Letter Carriers Political Education	9/18/14	\$556.79	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/19/14	\$2.15	Cory Gardner	2014 General
Voices of the American Federation of Government Employees	9/19/14	\$96.84	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/20/14	\$2.15	Cory Gardner	2014 General
AFL-CIO	9/20/14	\$40.75	Mark E Udall	2014 General
AFT Solidarity 527	9/20/14	\$46.67	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/20/14	\$96.84	Mark E Udall	2014 General
National Air Traffic Controllers Association Political Action Committee (aka NATCA PAC)	9/20/14	\$126.92	Mark E Udall	2014 General
Colorado AFL-CIO L2K	9/20/14	\$223.74	Mark E Udall	2014 General
USW Works	9/20/14	\$238.47	Mark E Udall	2014 General
Voices of the American Federation of Government Employees	9/20/14	\$328.01	Mark E Udall	2014 General
Committee on Letter Carriers Political Education	9/20/14 (48-Hour Report Required)	\$552.15	Mark E Udall	2014 General

# Missing 48-Hour Reports 2014 General Election, Kentucky Senate

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
Mosaic	9/4/14	\$225.00	Alison Lundergan Ġrimes	2014 General
Mosaic	9/4/14	\$225.00	Mitch McConnell	2014 General
AFL-CIO	9/11/14	\$3.58	Alison Lundergan Grimes	2014 General
AFL-CIO	9/11/14	\$3.58	Mitch McConnell	2014 General
Mosaic	9/11/14	\$180.00	Alison Lundergan Grimes	2014 General
Mosaic	9/11/14	\$180.00	Mitch McConnell	2014 General
Mosaic	9/11/14	\$270.00	Alison Lundergan Grimes	2014 General
Mosaic	9/11/14	\$270.00	Mitch McConnell	2014 General
USW Works	9/11/14	\$461.58	Alison Lundergan Grimes	2014 General
USW Works	9/11/14	\$461.58	Mitch McConnell	2014 General
Mosaic	9/12/14	\$90.00	Alison Lundergan Grimes	2014 General
Mosaic	9/12/14	\$90.00	Mitch McConnell	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
USW Works	9/13/14	\$286.63	Alison Lundergan Grimes	2014 General
USW Works	9/13/14	\$286.63	Mitch McConnell	2014 General
USW Works	9/14/14	\$286.63	Alison Lundergan Grimes	2014 General
USW Works	9/14/14	\$286.63	Mitch McConnell	2014 General
AFL-CIO	9/15/14	\$0.90	Alison Lundergan Grimes	2014 General
AFL-CIO	9/15/14	\$0.90	Mitch McConnell	2014 General
USW Works	9/15/14	\$60.64	Alison Lundergan Grimes	2014 General
USW Works	9/15/14	\$60.64	Mitch McConnell	2014 General
AFL-CIO	9/16/14	\$7.61	Alison Lundergan Grimes	2014 General
AFL-CIO	9/16/14	\$7.61	Mitch McConnell	2014 General
Mosaic	9/16/14	\$135.00	Alison Lundergan Grimes	2014 General
Mosaic	9/16/14	\$135.00	Mitch McConnell	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
USW Works	9/16/14	\$324.42	Alison Lundergan Grimes	2014 General
USW Works	9/16/14	\$324.42	Mitch McConnell	2014 General
USW Works	9/16/14	\$783.34	Alison Lundergan Grimes	2014 General
USW Works	9/16/14	\$783.34	Mitch McConnell	2014 General
AFL-CIO	9/17/14	\$6.27	Alison Lundergan Grimes	2014 General
AFL-CIO	9/17/14	\$6.27	Mitch McConnell	2014 General
USW Works	9/17/14	\$320.35	Alison Lundergan Grimes	2014 General
USW Works	9/17/14	\$320.35	Mitch McConnell	2014 General
USW Works	9/17/14	\$783.34	Alison Lundergan Grimes	2014 General
USW Works	9/17/14 (48-Hour Report Required)	\$783.34	Mitch McConnell	2014 General

Missing 48-Hour Reports
2014 General Election, Michigan Senate

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
Mosaic	8/5/14	\$900.00	Gary Peters	2014 General
Mosaic	8/6/14	\$22.50	Gary Peters	2014 General
Mosaic	8/13/14	\$300.00	Gary Peters	2014 General
AFL-CIO	8/23/14	\$8.95	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	8/23/14	\$103.16	Terri Lynn Land	2014 General
AFT Michigan General Fund	8/23/14	\$108.20	Terri Lynn Land	2014 General
AFL-CIO	8/24/14	\$1.79	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	8/24/14	\$27.24	Terri Lynn Land	2014 General
AFL-CIO	8/25/14	\$2.70	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	8/25/14	\$155.42	Terri Lynn Land	2014 General
AFL-CIO	8/26/14	\$1.80	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	8/26/14	\$186.88	Terri Lynn Land	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
AFL-CIO	8/27/14	\$1.79	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	8/27/14	\$171.15	Terri Lynn Land	2014 General
Retail, Wholesale and Department Store Union International Treasury Account	8/28/14	\$64.32	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	8/28/14	\$72.03	Terri Lynn Land	2014 General
AFL-CIO	8/29/14	\$12.97	Terri Lynn Land	2014 General
AFT Solidarity 527	8/29/14	\$56.15	Terri Lynn Land	2014 General
Retail, Wholesale and Department Store Union International Treasury Account	8/29/14	\$64.32	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	8/29/14	\$155.42	Terri Lynn Land	2014 General
AFL-CIO	9/2/14	\$2.91	Terri Lynn Land	2014 General
AFT Solidarity 527	9/2/14	\$50.65	Terri Lynn Land	2014 General
Retail, Wholesale and Department Store Union International Treasury Account	9/2/14	\$64.32	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	9/2/14	\$80.93	Terri Lynn Land	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
Mosaic	9/3/14	\$1,800.00	Gary Peters	2014 General
AFL-CIO	9/5/14	\$2.69	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	9/5/14	\$27.24	Terri Lynn Land	2014 General
Mosaic	9/5/14 (48-Hour Report Required)	\$1,800.00	Gary Peters	2014 General
EGT Printing Solutions, LLC	9/12/14	\$1,580.97	Terri Lynn Land	2014 General
AFL-CIO	9/13/14	\$6.41	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	9/13/14	\$18.88	Terri Lynn Land	2014 General
AFT Solidarity 527	9/13/14	\$20.55	Terri Lynn Land	2014 General
Retail, Wholesale and Department Store Union International Treasury Account	9/13/14	\$21.38	Terri Lynn Land	2014 General
USW Works	9/13/14	\$39.04	Terri Lynn Land	2014 General
AFL-CIO	9/15/14	\$3.29	Terri Lynn Land	2014 General
AFSCME Special Account	9/15/14	\$34.83	Terri Lynn Land	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
AFT Solidarity 527	9/15/14	\$45.88	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	9/15/14	\$115.24	Terri Lynn Land	2014 General
AFL-CIO	9/16/14	\$4.92	Terri Lynn Land	2014 General
Michigan Nurses Association General Account	9/16/14	\$9.42	Terri Lynn Land	2014 General
AFT Solidarity 527	9/16/14	\$20.55	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	9/16/14	\$27.34 ·	Terri Lynn Land	2014 General
Retail, Wholesale and Department Store Union International Treasury Account	9/16/14	\$32.16	Terri Lynn Land	2014 General
AFSCME Special Account	9/16/14	\$35.85	Terri Lynn Land	2014 General
AFSCME Special Account	9/16/14	\$54.85	Terri Lynn Land	2014 General
Retail, Wholesale and Department Store Union International Treasury Account	9/17/14	\$21.38	Terri Lynn Land	2014 General
Voices of the American Federation of Government Employees	9/17/14	\$23.97	Terri Lynn Land	2014 General
USW Works	9/17/14	\$36.10	Terri Lynn Land	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (48-Hour Report Required)	Candidate Supported/Opposed	Election
AFSCME Special Account	9/17/14	\$36.57	Terri Lynn Land	2014 General
AFL-CIO	9/17/14	\$39.38	Terri Lynn Land	2014 General
AFT Solidarity 527	9/17/14	\$41.10	Terri Lynn Land	2014 General
UFCW Int'l Union Working Families Advocacy Project	9/17/14	\$108.95	Terri Lynn Land	2014 General
AFSCME for Michigan	9/17/14 (48-Hour Report Required)	\$117.10	Terri Lynn Land	2014 General

# Missing 24-Hour Reports 2014 General Election, Alaska Senate

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (24-Hour Report Required)	Candidate Supported/Opposed	Election
New Partners Consulting, Inc.	10/25/14 (24-Hour Report Required)	\$37.43·	Mark Begich	2014 General
New Partners Consulting, Inc.	10/26/14	\$103.78	Mark Begich	2014 General
New Partners Consulting, Inc.	10/27/14 (24-Hour Report Required)	\$96.69	Mark Begich	2014 General
New Partners Consulting, Inc.	10/28/14 (24-Hour Report Required)	\$88.22	Mark Begich	2014 General
New Partners Consulting, Inc.	10/29/14 (24-Hour Report Required)	\$80.66	Mark Begich	2014 General
New Partners Consulting, Inc.	10/30/14 (24-Hour Report Required)	\$71.19	Mark Begich	2014 General
New Partners Consulting, Inc.	10/31/14 (24-Hour. Report Required)	\$93.42	Mark Begich	2014 General

Missing 24-Hour Reports
2014 General Election, Florida House, 2nd District

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (24-Hour Report Required)	Candidate Supported/Opposed	Election
AFSCME Florida Special Account	10/16/14	\$0.97	Gwen Graham	2014 General
AFSCME Florida Special Account	10/17/14 (24-Hour Report Required)	\$0.97	Gwen Graham	2014 General

Missing 24-Hour Reports
2014 General Election, Florida House, 26th District

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (24-Hour Report Required)	Candidate Supported/Opposed	Election
Mosaic	10/19/14	\$270.00	Joe Garcia	2014 General
Mosaic	10/19/14	\$270.00	Joe Garcia	2014 General
Mack-Sumner Communications, LLC	10/31/14 (24-Hour Report Required)	\$604.50	Joe Garcia	2014 General

Missing 24-Hour Reports
2014 General Election, Iowa Senate

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (24-Hour Report Required)	Candidate Supported/Opposed	Election
Wildfire Contact, LLC	10/24/14	\$37,537.64	Bruce L Braley	2014 General
Bynum Thompson Ryer	10/24/14 (24-Hour Report Required)	\$50,000.00	Bruce L Braley	2014 General
Wildfire Contact, LLC	10/26/14 (24-Hour Report Required)	\$63,792.00	Bruce L Braley	2014 General

Missing 24-Hour Reports
2014 General Election, Kentucky Senate

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (24-Hour Report Required)	Candidate Supported/Opposed	Election
Mosaic	10/13/14	\$270.00	Mitch McConnell	2014 General
Mosaic	10/13/14 (24-Hour Report Required)	\$270.00	Alison Lundergan Grimes	2014 General
Mosaic	10/27/14	\$48.00	Alison Lundergan Grimes	2014 General
Mosaic	10/27/14 (24-Hour Report Required)	\$1,500.00	Alison Lundergan Grimes	2014 General

# Missing 24-Hour Reports 2014 General Election, Michigan Senate

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (24-Hour Report Required)	Candidate Supported/Opposed	Election
AFSCME for Michigan	10/23/14	\$0.12	Gary Peters	2014 General
AFSCME for Michigan	10/23/14 (24-Hour Report Required)	\$33.21	Gary Peters	2014 General
AFSCME for Michigan	10/24/14	\$4.26	Gary Peters	2014 General
AFSCME for Michigan	10/24/14 (24-Hour Report Required)	\$28.80	Gary Peters	2014 General
AFSCME for Michigan	10/26/14	\$0.11	Gary Peters	2014 General
AFSCME for Michigan	10/26/14 (24-Hour Report Required)	\$29.24	Gary Peters	2014 General
AFSCME for Michigan	10/27/14	\$0.11	Gary Peters	2014 General
AFSCME for Michigan	10/27/14 (24-Hour Report Required)	\$28.60	Gary Peters	2014 General
AFSCME for Michigan	10/28/14	\$0.11	Gary Peters	2014 General

Name of Payee	Date of Expenditure (Schedule E)	Expenditure Amount (24-Hour Report Required)	Candidate Supported/Opposed	Election
AFSCME for Michigan	10/28/14 (24-Hour Report Required)	\$26.85	Gary Peters	2014 General
AFSCME for Michigan	10/29/14	\$0.10	Gary Peters	2014 General
AFSCME for Michigan	10/29/14 (24-Hour Report Required)	\$87.86	Gary Peters	2014 General
AFSCME for Michigan	. 10/30/14	\$0.36	Gary Peters	2014 General
AFSCME for Michigan	10/30/14 (24-Hour Report Required)	\$79.88	Gary Peters	2014 General